REGISTERS AND ADMINISTRATIVE FORMS REVIEW SYSTEM: Assessment of the Quality and Potentials of Administrative Data in the Philippine Government

By

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Presented by

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Outline of Presentation

- I. Introduction
- II. About the Registers And Administrative Forms Review System
- III. Assessment of Data Quality Assurance in Administrative Data
- **IV.** Ways Forward



A. What are administrative data?

 Data collected by public authorities for administrative purposes (Truszczynski, 2017)



Registration



Transaction



Record-keeping

B. What is a register?

 A unit-level (total) data set that comprises a certain complete target population. Usually maintained in machine-readable format, data registers are regularly updated to keep track of any changes in the data (Statistics Finland, 2004)



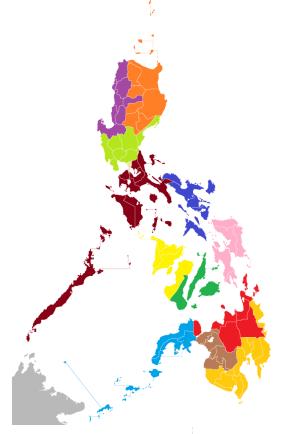
C. UN Fundamental Principles of Official Statistics

Principle 5 – Sources of Official Statistics

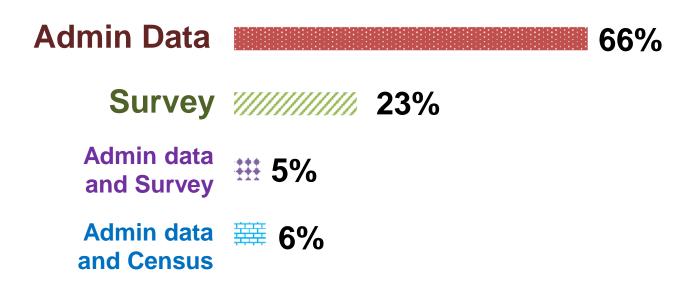
Data for statistical purposes may be drawn from all types of sources, be they statistical surveys or administrative records. Statistical agencies are to choose the source with regard to quality, timeliness, costs and the burden on respondents.



Figure 1. Distribution of the Initial List of Philippine Sustainable Development Goals (SDG) Indicators



Philippine SDG indicators
BY SOURCE OF PRIMARY DATA





Solid. Responsive. World & Solid. Responsive.

D. PSA Mandate under RA10625 Relating to Administrative Data

- The PSA shall plan, develop, prescribe, disseminate and enforce policies, rules and regulations and coordinate government-wide programs governing the production of official statistics, general-purpose statistics, and civil registration services.
- ...be responsible for all national censuses and surveys, sectoral statistics, consolidation of selected administrative recording systems and compilation of national accounts.



D. PSA Mandate Relating to Administrative Data (cont.)

ASEAN Member States and their statistical laws relating to administrative data



Indonesia

Lao PDR

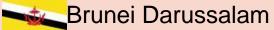
Myanmar

Singapore

Thailand

Viet Nam

With no law requiring government agencies to provide NSO with administrative data



Malaysia Malaysia





There may be a need to revisit Republic Act No. 10625 in the context of PSA's access to administrative data and PSA's role in helping government agencies maximize the use of their data.



"The Bangko Sentral shall have the authority to require from any person or entity, including government offices and instrumentalities, or government-owned or-controlled corporations, any data, for statistical and policy development purposes in relation to the proper discharge of its functions and responsibilities..."



data General use of administrative

I. Introduction

E. Key Challenges in Using Administrative Data for Official Statistics

- Inconsistency between sources
 - Continuous updating of data
 - Different frequencies/reference periods in reporting
 - Different concepts and definitions used; undocumented concepts/definitions
 - Overlapping program areas (leading to double/multiple counting)
- Administrative data are available but are not in user-friendly formats.
 - Underutilization of administrative data



Use of administrative data for compiling statistical indicators

I. Introduction

E. Key Challenges in Using Administrative Data for Official Statistics

- Need for timely submission of administrative data to compiling agency
- Data quality checks are not in place.
- Weak feedback mechanism, resulting to discrepancies between data generated by government agency/ies with similar mandates
- Mandates of government agencies do not always include data collection and release of statistics from administrative data
- No supporting legal frameworks requiring submission of administrative data to PSA
- Varying focal units in the data source agencies
- Variations in accessibility of administrative data

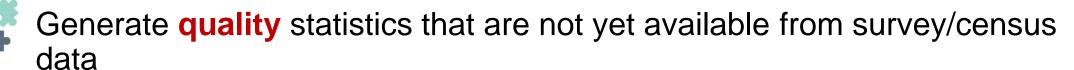


A. Why do we need quality administrative data?

We want to...







Foster government partnerships for better quality data for better policies and more effective programs



B. Timeline Leading to the Registers and Administrative Forms Review System

PSA Board Resolution
No. 01, Series of 2017106 (Review and
Clearance of
Administrative Reporting
Forms for Statistical
Purposes)

1st PSA Administrative
Data Seminar

Series of Consultative Workshops

- Standards Service
- PSA
- Member agencies in the Philippine Statistical System (PSS)

Review of administrative forms

- Civil registration forms
- Farmers and Fisherfolk Enterprise Development Information System

PSA Board Resolution (Approving and Adopting the Registers and Administrative Forms Review System)

2004

(04 March 2004)

2017

(10-11 August 2017)

2019

(12-14 February 2019;

03-05 April 2019; 10-11 July 2019) 2019

(July to August 2019)

2019

(November 2019)



Key recommendation: To revisit the Administrative

Records Review and Clearance System



B. Timeline Leading to the Registers and Administrative Forms Review System

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(10-11 August 2017)

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(12-14 February 2019;

03-05 April 2019; 10-11 July 2019)

- 91 participants from PSA central and field offices, and other PSS agencies
- Key outputs: **Recommendations for** the improvement of the RAFRS forms and process as well

2019

(July to August 2019)

2019

(November 2019)





C. Objectives

- Main objective
 - to improve the design of administrative forms/registers so that these can produce quality data and information for use in official statistics

Specific objectives

- Improve the quality of administrative data collected from administrative forms and registers that are used in the generation of official statistics
- Encourage use of administrative data to inform government agency decisions and programs
- Respond to data gaps in key development indicator frameworks
- Contribute to the development of capacity of government agencies to generate and analyze their own administrative data



C. Scope and Coverage

Covered in the review

Administrative forms and registers in electronic or printed format used by the government to:

- Regulate the flow of goods and people across borders
- Register particular events, groups, organizations and persons
- Administer benefits or obligations
- Deliver public services (e.g. education, health, etc.)
- Record transactions and implementation of regulations in industries
- Provide public facilities and utilities
- Keep records for administrative and operational purposes



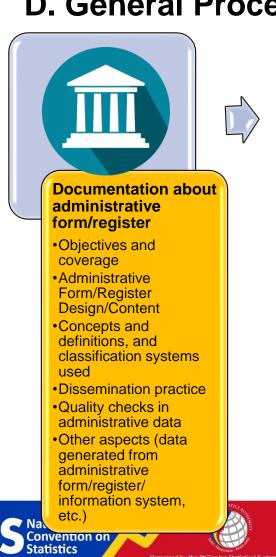
Not covered

- Balance sheets and financial statements
- Surveys and censuses
- Forms used to collect information for purposes of academic research (e.g. special studies, theses and dissertations)
- Administrative data that do not use administrative forms or registers
- Satisfaction surveys and opinion/perception surveys/polls

Note:

All administrative forms and registers used to generate designated statistics and statistics committed in the Special Data Dissemination Standard (Plus) shall be subjected to periodic review under the RAF Review System.

D. General Process Flow



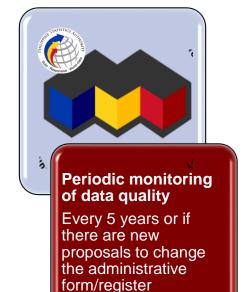


- Review based on the Checklist for Data **Quality Assurance**
- Consultation with agencies involved and data users, if necessary
- Evaluation to be undertaken by the PSA Review Team
- Issuance of certification that the administrative form/register has undergone registers and administrative review system



Adoption of PSA recommendations

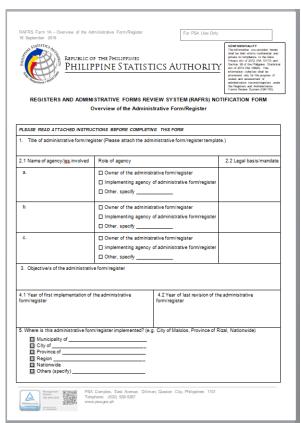
- Feedback to PSA recommendations
- Revision of administrative forms/register, processes and outputs
- Generation of better quality administrative data

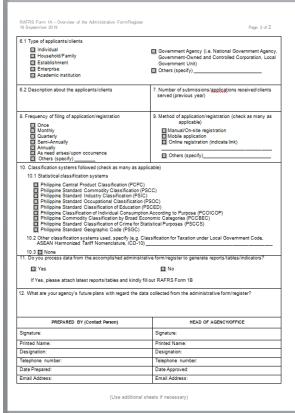




E. Requirements

RAFRS Form 1A: Overview of the Administrative Form/Register





- Title of administrative form/register
- Proponent and its partner institutions
- Objectives of the administrative form/register
- Information about the applicants/registrants/clients
- Frequency and method of application/registration
- · Classification systems used
- Plans for harnessing use of administrative data



E. Requirements

RAFRS Form 1B: Generation of Statistics from Administrative Form/Register*



	rative Form/Register Page 2 of 2
Frequency of dissemination of data Annual	rly Monthly Others (specify)
Do you perform back up of the system and the d Yes No	atabase?
Do you create a data dictionary, metadata and/o Yes No	r technical notes about the data generated?
Uses of data generated from the administrative for	orm/register
Uses	Users
Note: Use additional sheet if necessary.	
6. Is the system interoperable with other electronic s	systems?
No, (indicate reason)	. DATA SECURITY
1. Please describe the measure's to secure data galektronic formats). Data backup Frewalls Data encryption Use strong passwords None	thered from the administrative forms/register (in either printed and Use antivirus software Up to date operating system and security patch Digital synative Data masking
None	
Does the proponent agency assure the registran address and telephone numbers) will be strictly to Yes No	
Does the proponent agency assure the registran address and telephone numbers) will be strictly I Yes No PREPARED BY (Contact Person)	held confidential? HEAD OF AGENCY/OFFICE
Does the proponent agency assure the registran address and telephone numbers) will be strictly I I I Yes IN OPERATED BY (Contact Person) Signature:	HEAD OF AGENCY/OFFICE Signature:
Does the proponent agency assure the registran address and telephone numbers) will be strictly in yes	HEAD OF AGENCY/OFFICE Signature: Printed Name:
2. Does the proponent agency assure the registran address and telephone numbers) will be strictly leave to the property of th	HEAD OF AGENCY/OFFICE Signature Printed Name: Designation:
2. Does the proponent agency assure the registran address and felephone numbers) will be strictly leadings and selephone numbers will be strictly leadings and selephone numbers. PREPARED BY (Contact Person) Signature: Printed Name: Designation: Telephone number:	HEAD OF AGENCY/OFFICE Signature: Printed Name: Designation: Telephone number:
2. Does the proponent agency assure the registran address and telephone numbers) will be strictly leaves a second of the second	HEAD OF AGENCY/OFFICE Signature: Printed Name: Designation:

- Quality checks in the administrative data collected from the administrative form/register
- Unique key identifier
- Geographic and categorical/dimensional disaggregation of statistics generated
- Practices in data dissemination and data sharing
- Efforts to secure data collected from administrative form/register



E. Requirements

Other requirements

- Letter of request addressed to the National Statistician signed by the oversight/proponent agency head
- Administrative form/s, database/register/information system formats
- Glossary of concepts and definitions used in the administrative form/register
- Citizen's Charter, if available
- Proposed schedule of visit of PSA and/or bilateral meeting to discuss the administrative forms/records and registers
- Copy of latest tables and reports released using data from administrative record, register, and information system, if available
- Any additional important information/documents



A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions	Scoring scheme/Guidelines for evaluation	
1. Relevance		
a. Relevance to official statistics	Assess whether the data items of the administrative form/register can address the following: 3 – Already serving as data inputs to existing official statistics. 2 – Can address data gaps in the SDG indicators and/or PDP/RDP indicators; and/or data are being used by proponent agency/ies as well as its stakeholders (public or private) 1 – Data are used by proponent agency for internal reporting/monitoring purposes only. 0 – The agency and the PSS has no policy use yet for the administrative data generated from the administrative form or register.	
b. Potential use of administrative data from administrative form/register	 List down all possible statistics that could be generated from the administrative form/register that will: assist the proponent agency and its partner agencies in their operations, policymaking and program implementation; address data gaps in the SDG indicators and in the PSS. Note: There will be no score for this indicator. However, the comments and suggestions on this indicator is important to be included in the Form 3.	



A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions	Scoring scheme/	Guidelines for evaluation
2. Geographic and dimer	nsional disaggregation*	
a. Geographic disaggregation	For administrative forms/registers with <u>nationwide</u> coverage:	For administrative forms/registers with <u>regional/provincial</u> coverage:
	3 - Municipal/city level is the lowest level of disaggregation of aggregate data available.	3 - Barangay level is the lowest level of disaggregation of aggregate data available.
	2 - Provincial/Regional level is the lowest level of disaggregation of aggregate data available.	2 - Municipal/city level is the lowest level of disaggregation of aggregate data available.
	1 - National-level aggregate data are only available.	1 - Provincial/Regional aggregate data are only available.
	0 - The geographic disaggregation in the tables/reports/indicators submitted are not clear or not indicated.	0 - The geographic disaggregation in the tables/reports/indicators submitted are not clear or not indicated.
	NOTE: Choose "NA" if the coverage of the administrative forms/registers is not nationwide	NOTE: Choose "NA" if the coverage of the administrative forms/registers is not Regional/Provincial



III. Assessment of Data Quality Assurance in Administrative Data A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

	Quality dimensions	Scoring scheme/Guidelines for evaluation
	b. Categorical/ dimensional disaggregation	Assess the categorical disaggregations of the tabulations. 3 - 4 or more categorical disaggregations were used in some/all aggregated data/tables/indicators. 2 - 2-3 categorical disaggregations were used in some/all aggregated data/tables/indicators. 1 - 1 categorical disaggregation was used in some/all aggregated data/tables/indicators. 0 - The categorical disaggregation in the tables/reports/indicators submitted are not clear, not present or not indicated.
3	Defined schedule of data release/availability*	Are data from the administrative form/register released based on a regular schedule/defined periodicity? 3 – Yes, the data from the administrative form/register are released based on a regular schedule/defined periodicity. 0 – No, the data from the administrative form/register are not released based on a regular schedule/defined periodicity
2	I. Sustainability of data production	Is the implementation of administrative forms/register based on agency/ies legal mandate/s? 3 - Yes 0 - No
		The commitment of the management of the proponent agency/ies to develop admin forms/registers and/or to harness data from the administrative form/register shall likewise be looked at or asked during bilateral/multilateral meetings.
th		Note: There will be no score for this indicator. However, the comments and suggestions on this indicator is important to be included in the Form 3.

A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions	Scoring scheme/Guidelines for evaluation
4. Sustainability of data production (cont.)	Has the administrative form/register been implemented for years? 3 – The administrative form/register has been implemented for at least 5 years. 2 - The administrative form/register has been implemented for 2-4 years. 1 - The administrative form/register has been implemented for 1 year. 0 – The administrative form/register has been in place for less than a year or will be implemented this year.
5. Adoption of statistical standards and classification systems in the administrative form/register and/or data generated from	nationally or internationally accepted classifications. 3 - The classification systems used are aligned with the PSA Board-approved statistical classification systems and international statistical standards. 2- The administrative form/register makes use of legal/agency-standard classification systems, which are not
 administrative form/register	presently aligned with PSA Board-approved statistical classification systems and international statistical standards. The legal/agency-standard classification systems could be mapped with PSA-Board approved statistical classification systems. 1 - The administrative form/register makes use of agency-standard classification systems, which cannot be aligned with PSA Board-approved statistical classification systems and international statistical standards.
	0 - There is no classification system used.

III. Assessment of Data Quality Assurance in Administrative Data A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

	Quality dimensions	Scoring scheme/Guidelines for evaluation
5	Adoption of statistical standards and classification systems in the administrative form/register and/or data generated from administrative form/register (cont.)	Assess the concepts and definitions used in the administrative form/register on whether these conform with nationally or internationally accepted concepts and definitions for statistical purposes. 3 – All the concepts and definitions used are aligned with the PSA Board-approved and/or internationally accepted concepts and definitions for statistical purposes. 2- A majority of the concepts and definitions used are aligned with the PSA Board-approved and/or internationally accepted concepts and definitions for statistical purposes. 1 – There is a documentation on the concepts and definitions used. But only few/none of these concepts and definitions are aligned with the PSA Board-approved and/or internationally accepted concepts and definitions for statistical purposes. 0 - There is no documentation on the concepts and definitions used.
6	Use of internationally and nationally accepted standards and procedures in data collection and compilation*	Assess whether the procedures in data collection and compilation follow internationally and/or nationally accepted standards. 3 – Yes, the procedures in data collection and compilation follow internationally and/or nationally accepted standards. 0 – No, the procedures in data collection and compilation do not follow internationally and/or nationally accepted standards.

A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions		Scoring scheme/Guidelines for evaluation		
6	Use of internationally and nationally accepted standards and procedures in data collection and compilation* (cont.)	Assess whether the data released have data dictionary, metadata and/or technical notes. 3 – Yes, the data released have data dictionary, metadata and/or technical notes. 0 - No, the data released do not have data dictionary, metadata and/or technical notes.		
7	Completeness of coverage of target group/clients*	Assess whether potential sources of undercoverage, double counting and other related issues are noted and are being attempted to be addressed. 3 – Yes, potential sources of undercoverage, double counting and other related issues are noted and are being attempted to be addressed. 0 – No, there is no effort yet in identifying potential sources of undercoverage, double counting and other related issues and/or there are no efforts implemented to address these issues.		
8	Quality of client-level data*	Assess whether client-level data in the administrative form/register are complete. 3 - There are no missing data 2 - There are minimal missing data (1-10% of the data) 1 - Many data items have missing data/information (11-30% of the data) 0 - Many data items have missing data/information (31% or a larger portion of the data)		

III. Assessment of Data Quality Assurance in Administrative Data A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions	Scoring scheme/Guidelines for evaluation
8. Quality of client- level data* (cont.)	Assess whether there are no conflicting responses and/or misclassifications recorded in client-level data. 3 - There are no conflicting responses and/or misclassifications recorded in client-level data. 2 - There are minimal conflicting responses and/or misclassifications (1-10% of the data) 1 - Many responses are conflicting, and/or there are many misclassifications (11-30% of the data)
	0 – Many responses are conflicting, and/or there are many misclassifications (31% or a larger portion of the data)
	Assess whether extreme values and outliers are validated/corrected.
	 3 – Yes, extreme values and outliers are validated/corrected. 0 – No, there are no efforts to validate/correct extreme values and outliers.
9. Unique identifier*	Assess whether the system used generates a unique key that uniquely identifies each record.
	3 – Yes, the system used generates a unique key that uniquely identifies each record. 0 – No, the system used does not generate a unique key that uniquely identifies each record.
10. Data accessibility*	Assess how are administrative data holdings being shared/made available to the government agencies for policy use and statistical purposes.
1	 3 – Electronic copy of client-level data are being shared. 2 - Electronic copy of administrative forms/register (PDF, proprietary formats) and/or summary tables are being shared. 1 - Printed copy of administrative form/register are being shared. 0 - Data are not shared with other government agencies.

A. RAFRS Form 2: Checklist on Quality Assurance for Administrative Data

Quality dimensions	Scoring scheme/Guidelines for evaluation
11. Timeliness and punctuality*	How timely are agency submissions of administrative data to PSA (as inputs to NAP, FTS, Construction Statistics, etc.)?
	 3 – All administrative data are submitted to PSA on time or earlier than the set deadline. 2 – Most of the time submissions to PSA are on time or earlier than the set deadline (51-99% of the time). 1 – Half/less than half of the time, submissions to PSA are on time or earlier than the set deadline (1-50% of the time.) 0 – All administrative data are not submitted to PSA on time. Note: Applicable to administrative data sources of PSA
	Are data releases on time in relation to Advance Release Calendar (ARC) and/or System of Designated Statistics (SDS)? 3 – All statistics/tables are generated and are released on time as per ARC, SDS
	 2 – Half/a majority of statistics/tables are generated and are released on time as per ARC, SDS (50% or more) 1 – Less than half of the statistics/tables are generated and are released on time as per ARC, SDS (less than 50%) 0 – All statistics/tables are generated and are released after the set schedule as per ARC, SDS Note: Applicable only for SDS, NSDP/SDDS



B. Other aspects to be reviewed

- Administrative form/register content
- Measures to ensure data confidentiality
- Data dissemination practices
- Use of PSA data relevant to the needs of the proponent agencies and/or its partner institutions
- Duplication of agency efforts in the implementation of the administrative form/register

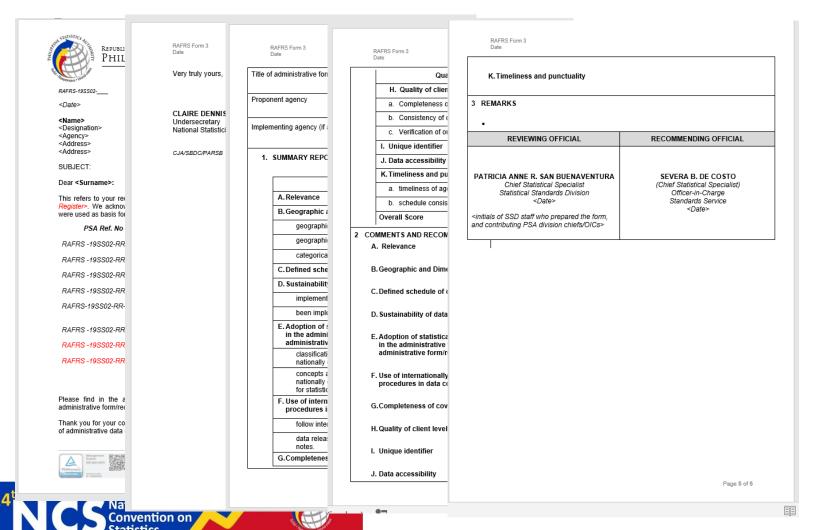


C. Pilot assessment: Building Permit Application Form

		Quality Dimension	Score
1.	Relevance		3
2.	Geographic and	d dimensional disaggregation	
	 Geograph 	nic disaggregation	2
	• Dimension	nal/categorical disaggregation	2
3.	Defined schedu	le of data release/availability	3
4.	Sustainability of	data production	
	 Legal man 	date	3
	Years of in	nplementation	3
5.	systems in the a	istical standards and classification administrative form/register and/or data administrative form/register	
	 Classificat 	ion systems	3
	Concepts a	and definitions	3
6.		onally and nationally accepted standards in data collection and compilation	
	 Procedure 	es in data collection and compilation	3

Application Form	
Quality Dimension	Score
6. Use of internationally and nationally accepted standards and procedures in data collection and compilation (cont.)	
Data dictionary, metadata and/or technical notes	3
7. Completeness of coverage of target group/clients	0
8. Quality of client level data	
Completeness of client level data	3
Consistency checks	2
Verification of outliers	0
9. Unique identifier	3
10. Data accessibility	1
11. Timeliness and punctuality	
Submission to PSA	2
Release of statistics	3
Average score:	2.3

D. RAFRS Form 3: PSA Action Notification Form



- Summary of scores in the RAFRS quality dimensions
- Recommendations for:
 - Improvement of administrative form/register and/or statistical business process
 - Potentials of the administrative data
 - Possible partnerships with PSA
 - Areas for capacity building
 - Compliance to the SDS and SDDS

--> List of reviewed administrative forms/registers to be uploaded in the PSA website.

E. RAFRS Form 4: Monitoring Form

	UBLIC OF THE PHI	lippines STATISTICS AUTH	ORITY
	N	TRATIVE FORMS REVIEW S	
Then, kindly send it bac Standards Division (SSD)	k to the Censuse ogether with the f	hin 15 working days after the rece is and Technical Coordination (nal/revised copy of the administra	Office, PSA through Statistical
Title of administrative		ling Permit Form	
2. Oversight/Proponent DPWH	agency	3. Implementing and/or Compiling agency LGUs/PSA	3. RAFRS Reference No. RAFRS-19SS02-01
4. PSA Comments/Recor	nmendations	5. Action Taken by the Proponent/Status	6. Agency/office in-charge
A. Relevance			
B. Geographic and I Disaggregation	imensional		
C. Defined schedule release/availabilit			
D. Sustainability of o	Jata		
E. Adoption of statis standards and ols systems in the ad form/register and generated from a form/register	ssification ministrative or data		
F. Use of internation nationally accept and procedures in collection and co	ed standards n data		

G. Completeness of coverage of		
target group/clients		
H. Quality of client level data		
I. Unique identifier		
J. Data accessibility		
K. Timeliness and punctuality		
L. Other Comments		
Submitted By:		
Name and Signature:	Contact Numbers: _	
Designation:	Date:	
Agency:		

- Action/s taken/to be taken by the proponent agency to the comments/suggestions and findings of PSA
- Attachment: revised administrative form or register template and/or any other supporting documents



Sub-processes: 24 (out of 108)

F. RAFRS and the Data Quality Frameworks

Table 1. Comparison between the RAFRS quality dimensions and various data quality frameworks					
RAFRS quality dimensions vs.	Number of DQAF principles/requirements/ indicators that correspond to RAFRS quality dimensions	Percentage share of DQAF principles/requirements/ indicators that correspond to RAFRS quality dimensions to the total number of principles/requirements/ indicators in the DQAF			
UN NQAF Principles	16 (out of 19)	84.2%			
UN NQAF Requirements (Administrative Data)	15 (out of 17)	88.2%	RAFRS quality dimensions are		
ACSS Code of Practice Key Principles	6 (out of 8)	75.0%	generally consistent with the		
UN Fundamental Principles of Official Statistics	7 (out of 10)	70.0%	major DQAFs.		
Generic Statistical Business Process Model	Phases: 7 (out of 8) Processes: 19 (out of 44)	Phases: 87.5% Processes: 43.2%	%		

Sub-processes: 22.2%

IV. Ways Forward

Activities	Schedule
 PSA Resolution on Approving and Adopting the Registers and Administrative Forms Review System 	Q4 2019 PSA Board Meeting
 Conduct of the 2nd Administrative Data Seminar 	20-21 November 2019
 Capacity building of the following: PSA officials and staff on UN NQAF PSA data source agencies, agencies with SDS and in the SDDS on NQAF for Administrative Data 	07-08 December 2019
 Implementation of Registers and Administrative Forms Review System to selected agencies in the Philippine Statistical System (PSS) Phase 1: PSA data source agencies Phase 2: Agencies with SDS Phase 3: Other government agencies 	January 2020 onwards





Thank you!



http://www.psa.gov.ph



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